

An Overview of Climate Negotiation toward Paris

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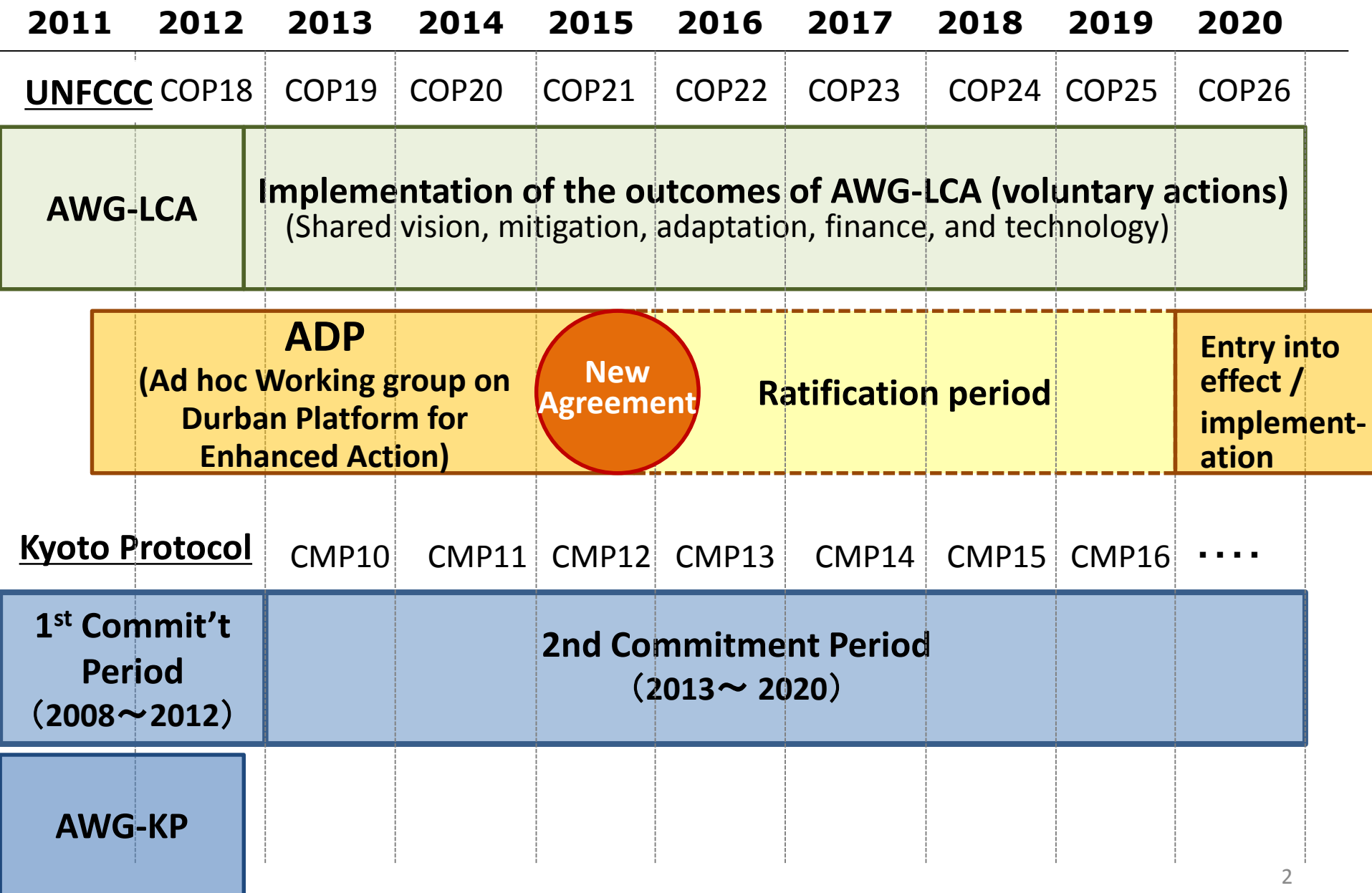
Japan-China Policy Research Workshop

On the road to Paris: enhancing common understanding of major emitters' policies

Date: 2nd July, 2015

Venue: China Peoples Palace (Beijing, China)

An Overview



ADP: Issues at COP20

2012 2013 2014 2015 ... 2020

COP20

COP19

COP20

COP21

Workstream 1: Post-2020 framework

Elements of 2015 agree't (deleted)

Timing of INDCs

①

Draft Elements

Negotiation text (May)

②

Identification of upfront info.

INDCs Submission

2015 Agreement

Workstream 2: Enhancement of pre-2020 actions

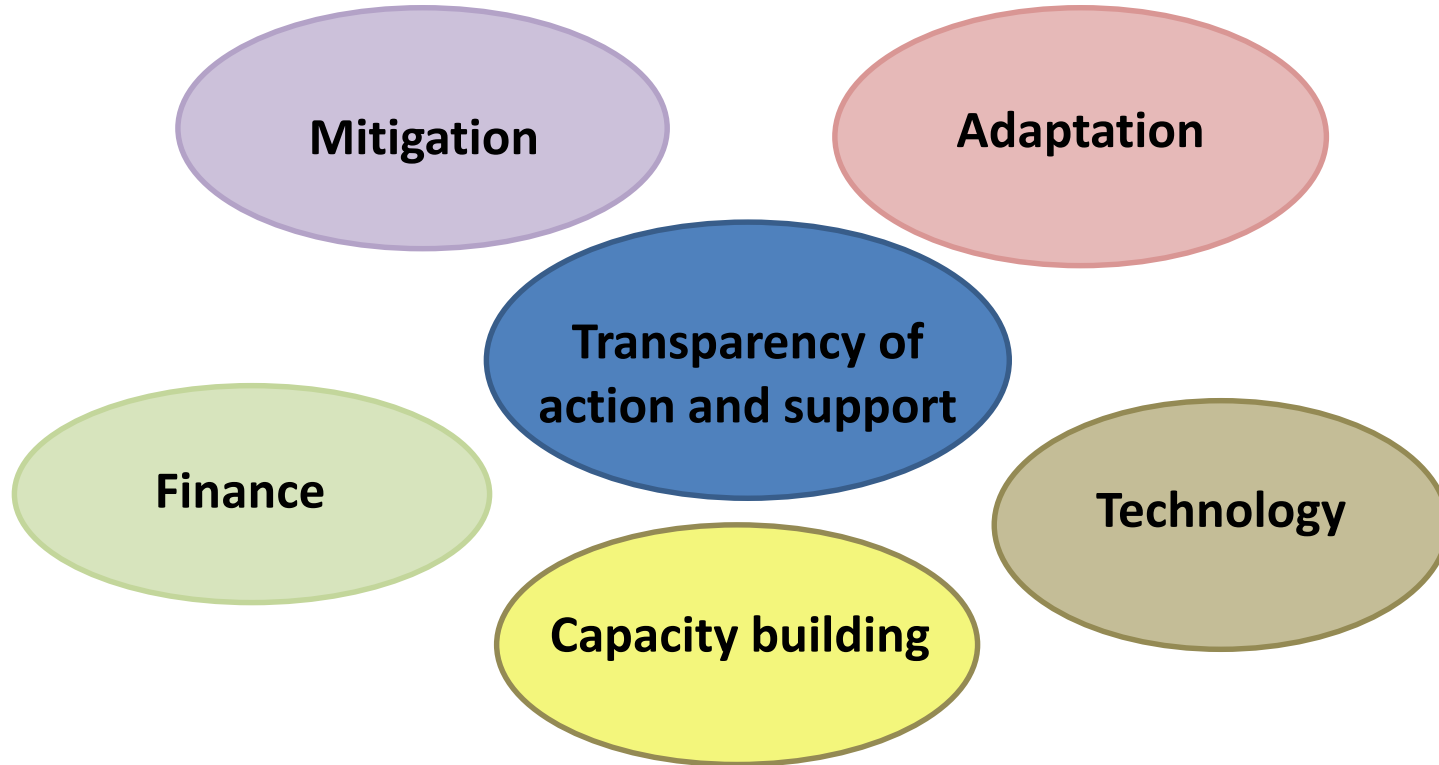
Technical consideration of options

③

Toward implementation measures

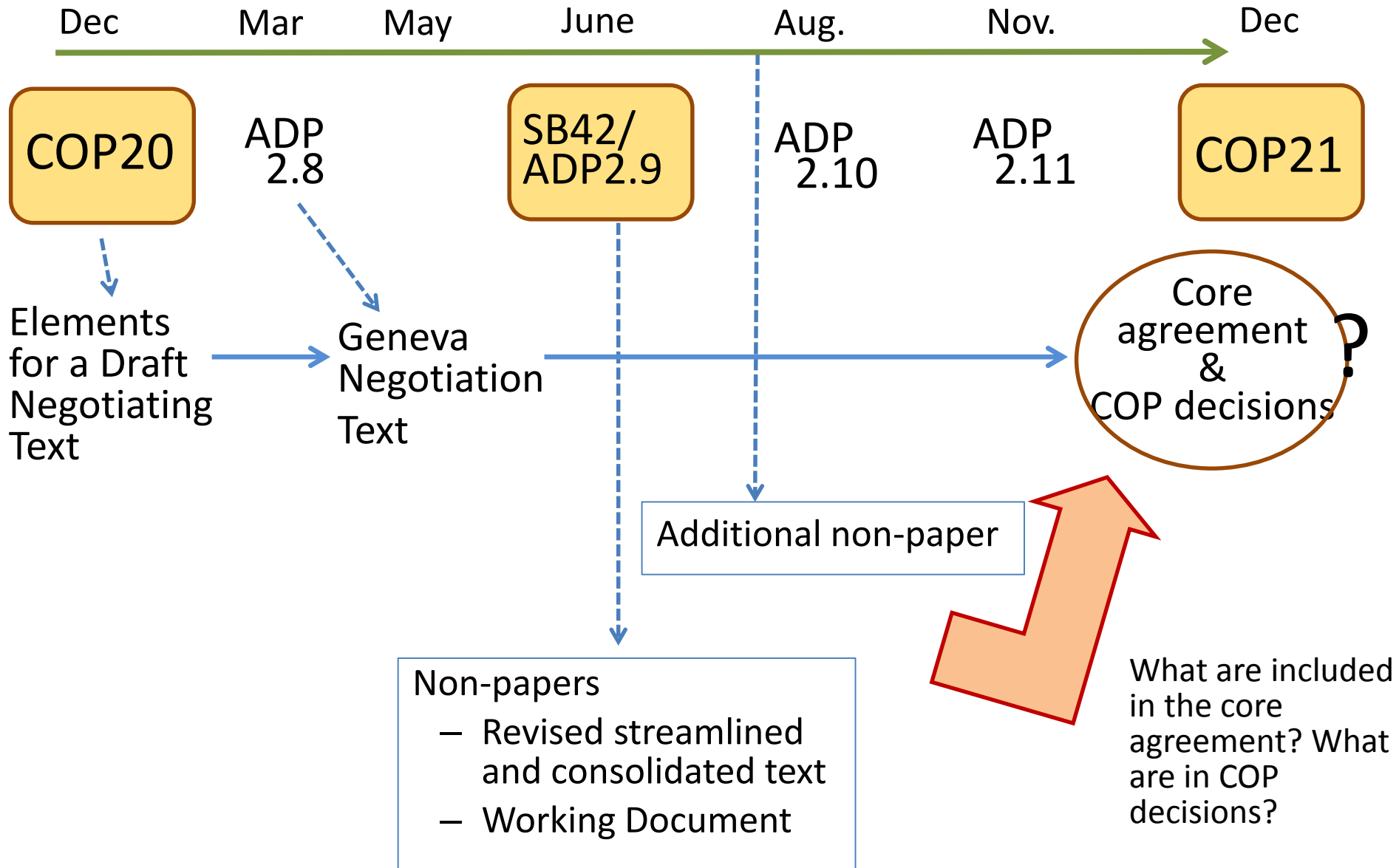
Implementation

1. ADP: Key Elements



- How to balance these components?
- Various options and ideas by Parties
→ “Elements for a Draft Negotiating Text”

Negotiation Text: Schedule



INDCs: Scope and Upfront Information

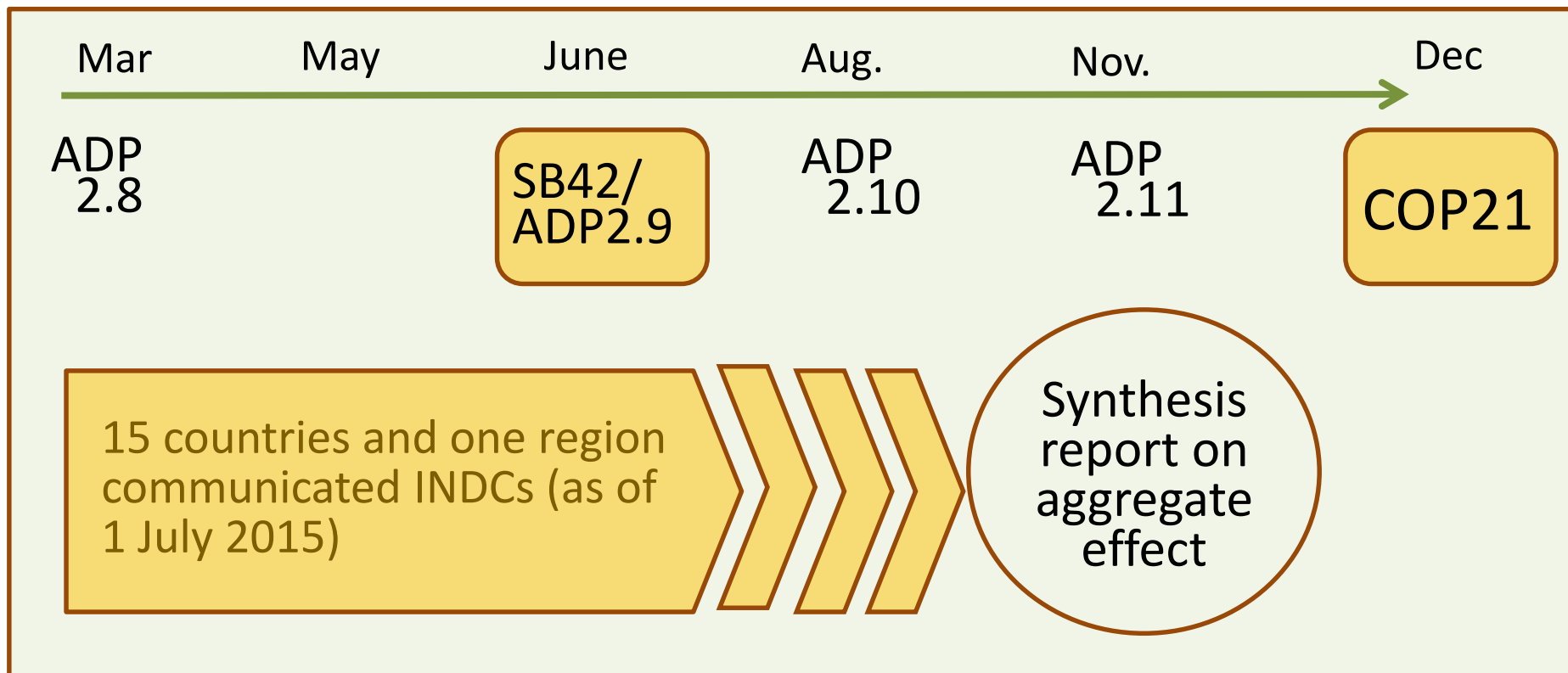
- **Scope: Mitigation only vs Comprehensive ?**
[What was decided at COP20]
 - Upfront information is mitigation centric
 - Party may consider adaptation polices
 - No direct reference to means of implementation
- **Upfront information: Mandatory? Common format?**
[What was decided at COP20]
 - Mitigation-centric information which **may** be included
 - ✓ Quantifiable information
 - ✓ Planning processes
 - ✓ How the Party considers that its INDC is **fair** and **ambitious**, in light of its national circumstances, and **how it contributes towards achieving the UNFCCC objective**
 - No common format

INDCs: Timing and Ex-ante Consultation

- The word “intended” implies that INDCs would be subject to ex-ante consultation.
 - Form of ex-ante consultation?
 - Earlier submission of INDCs?

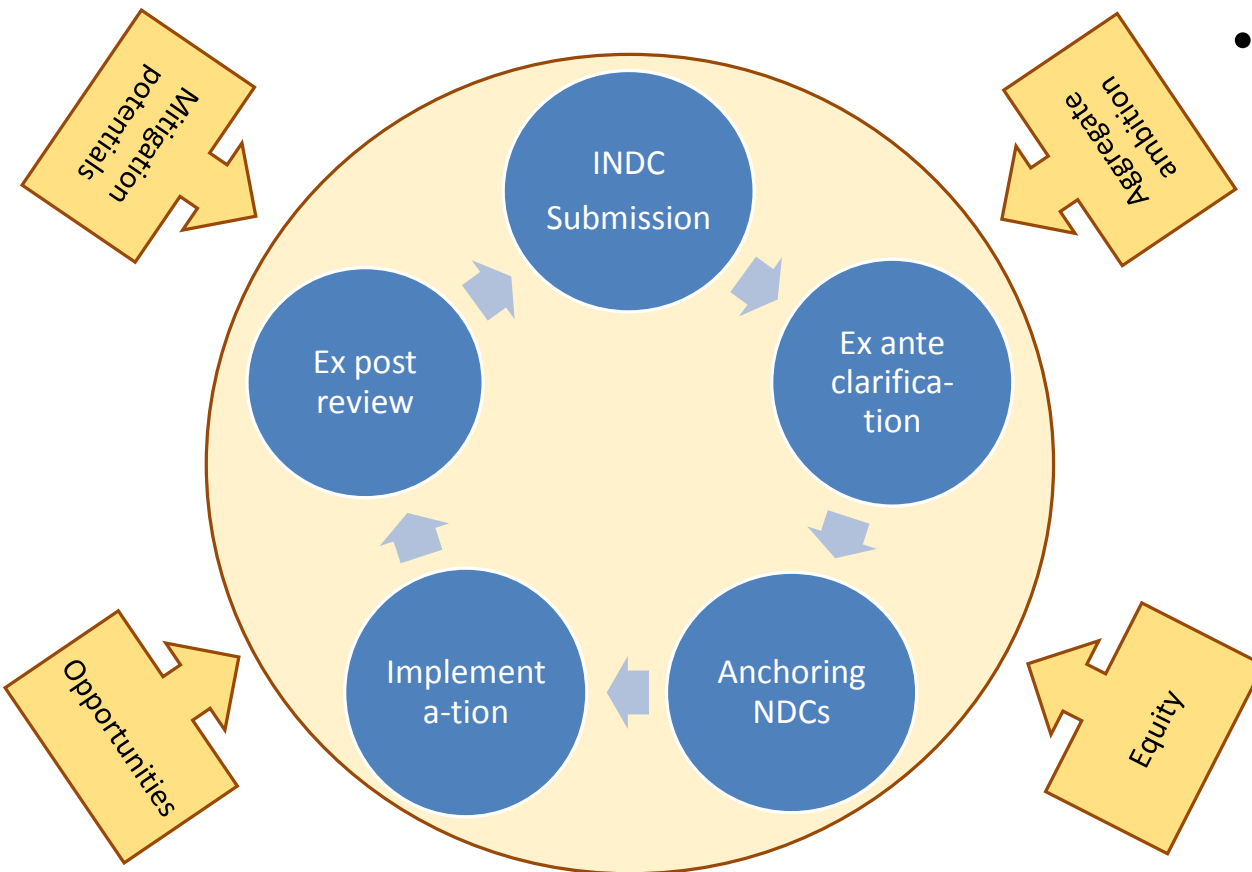
[What was decided at COP20]

- No ex-ante consultation on individual INDCs before COP21.
- Synthesis report on aggregate effect, but no further work at COP21.



INDC Cycle: An Idea

A cycle for reviewing and submitting subsequent nationally determined contributions after the initial submission in 2015

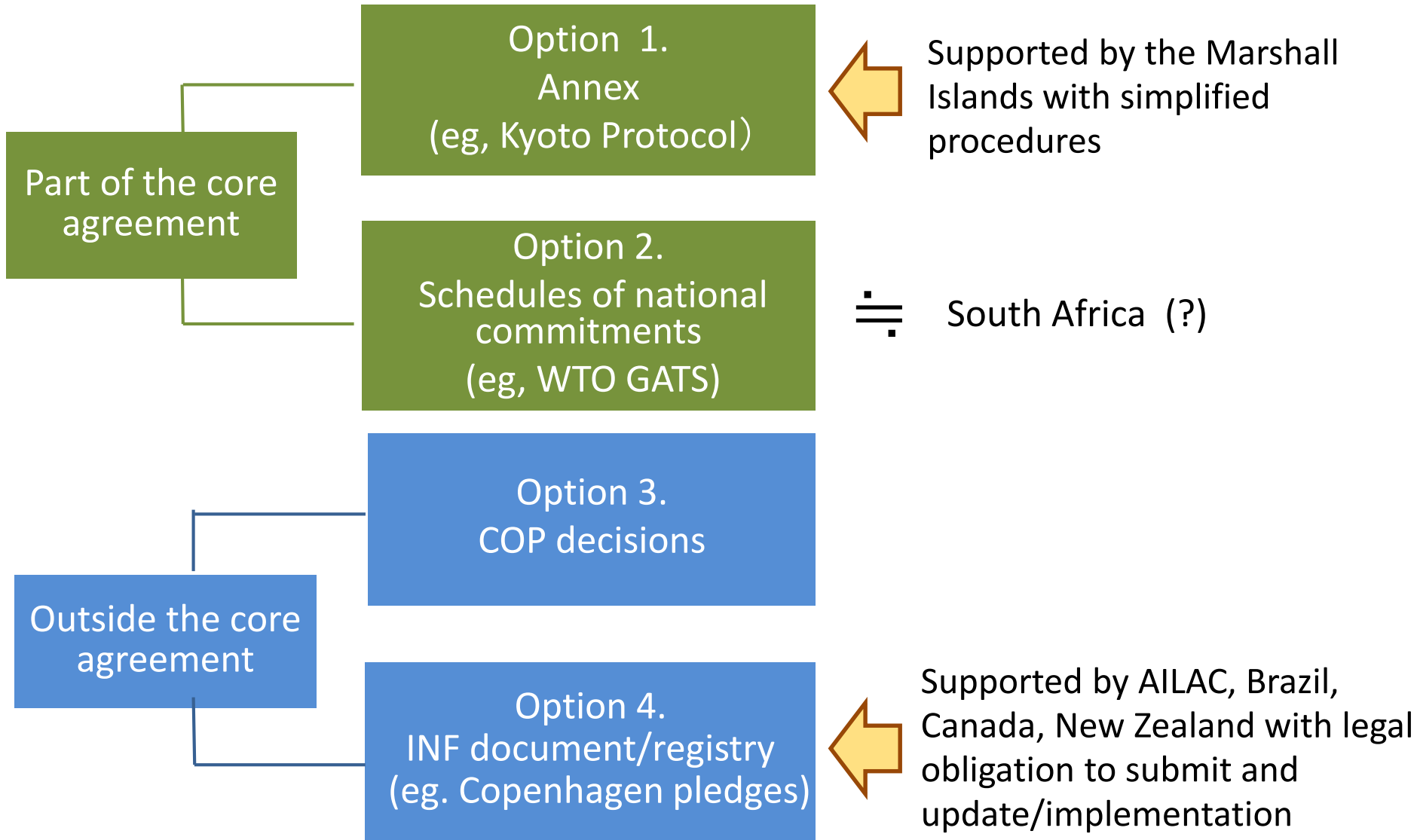


- **Inputs**

- Assessment of aggregate ambition
- Assessment of each INDCs using various equity indicators
- Assessment of mitigation potentials that are untapped by INDCs
- Assessment of opportunities and benefits that INDC could bring.

Options for Anchoring NDCs in a Paris Agreement

- How should the balance between legal clarity and flexibility be taken?



The Way Forward

- A dynamic cycle for periodically improving subsequent (I)NDCs should be established.
- The 2015 Agreement should contain legal obligation to submit and implement NDCs, while the NDCs will be kept in a registry (non-legal instrument).
- “Research Consortium” can provide inputs to the cycle.
 - Aggregate ambition
 - Equity
 - Mitigation potentials
 - Opportunities