

Second International Hazardous Waste Inspection Project at Seaports

INECE Seaport Environmental Security Network

FACILITATOR NAME
National Training
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INECE: creating value through compliance

Overview of Presentation

- International Framework for Controlling
 Transboundary Movements of Hazardous Wastes
- Good International Practice for Seaport Inspections
- Examples of Modus Operandi of Illegal Operators
- INECE SESN International Hazardous Waste Inspection Project at Seaports
- INECE SESN Inspection Project Reporting Forms
- Contact Information

Requirements under the Basel Convention on the Transport of Waste

- Requires prior informed consent of a State of import and States of transit before an export of waste can take place.
- Establishes a notification procedure.
- Requires that wastes are managed in a manner to protect human health and the environment.
- Restricts exports to a country which is not Party to the Convention.
- Places a duty on an exporting state to re-import waste in cases where an export has not complied with the Convention.

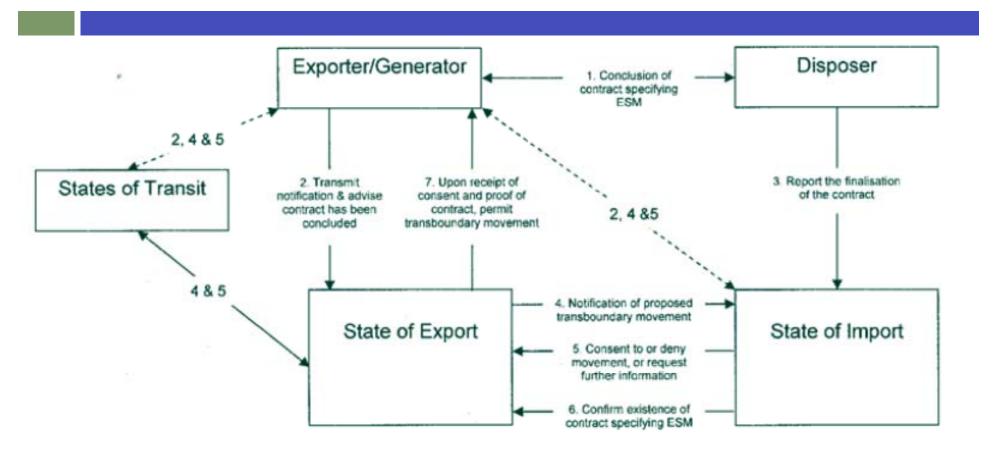
Overview of how the Convention defines "illegal traffic"

- Without notification (as defined by the Convention).
- Without consent (as defined by the Convention).
- With consent obtained from States concerned through falsification, misrepresentation or fraud.
- When the waste is substantially different from the documentation.
- If the shipment results in deliberate disposal (e.g. dumping) of hazardous wastes or other wastes.

The Control System for Transboundary Movements under the Basel Convention

- Responsibility to notify
- Prior written consent procedure
- Re-import obligations
- Prohibitions and restrictions
- Notification Document, Movement Document
- Contract between the exporter and the disposer
- Insurance/financial guaranties
- International transport rules and regulations
- Environmentally sound management of wastes

Notification Procedure under the Basel Convention



The Basel Convention established a notification procedure to help ensure that a State has the information it needs to make an informed decision about permitting an import, export or transit shipment.

(Source: Green Customs Guide to Multilateral Environmental Agreements)

Good Practices: Thoroughly Prepare for each Inspection

- 1. Identify the object of the inspection
- 2. Identify necessary tasks and skills for conducing the inspection
- 3. Organize a team with appropriate skill sets and legal authority
- 4. Prepare any internal and/or external communications
- 5. Ensure necessary materials are available (reference materials, sampling tools, contact information)

Good Practices: Be Familiar with Each Actor Across the Waste Shipment Chain

- What company or individual produced the waste?
- Who is the agent or dealer of the materials?
- What company was contracted as the hauler/shipper of the waste?
- If intermediary processing occurred, who was responsible?
- Are the materials labeled as being re-usable? If so, who is the re-user?
- Is the material being shipped for final disposal? If so, what company is responsible for legal and safe disposal of the waste?

Good Practices: Using Risk Profiling to Select Shipments for Inspection

Examples of information that can be used for risk profiling:

- Description of the goods
- Value in relation to net mass
- Country of destination
- Previous illegal activity of the operator
- Harmonized Commodity Description and Coding System ("HS codes")

Good Practices: Conducting an Administrative Inspection

After a shipment has been selected for investigation, review the shipment's paperwork, which may include:

- > Customs Documents
- > Transport Documents
- Movement Documents
- Certified copy of Consent Document
- Notification Form
- Safety Date Sheets / Certificates
- Contracts and invoices

Make copies from relevant documents (e.g., invoices, contract, packing list).

Good Practices: Conducting a Physical Inspection

- A physical inspection or X-ray may be necessary to verify the actual load and the composition of the waste.
- Ensure officials have the legal authority to open the container.
- Take photographs or videos of the contents of the container, with a timestamp if feasible.

Good Practices: Conducting a Physical Inspection – Safety Precautions

- Always use personal safety equipment.
- Do not open shipping containers suspected of containing hazardous substances.
- Do not open tanks or drums that may contain hazardous substances.
- Do not assume that what is marked on the label is what is in the container.
- Do not enter confined spaces that are suspected to contain hazardous substances.

Good Practices: Other Considerations

- Is a memorandum of understanding needed to formalize cooperation procedures among national authorities?
- Are there procedures in place to contact other involved countries in the case that repatriation of waste is needed (e.g., through the Basel Convention focal point)?
- Do not share confidential data with third parties such as the press or NGOs (e.g., names of inspectors and companies).

Examples of Modus Operandi

- 1. Mislabeling of the hazardous waste as:
 - New goods / Raw materials
 - Second hand goods
 - Non-hazardous materials
 - Generic / Non-specific labeling of waste
- 2. **Hiding** the (hazardous) waste in the back of the container
- 3. Falsifying test certificates or other documents indicating the state of the good / waste

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December 2010 – March 2011

Capacity Building for Enforcement Collaboration







Objectives of the Inspection Month

- Facilitate operational enforcement collaboration among enforcement officers.
- Promote international good practice for environmental inspections at seaports.
- Identify obstacles to effective enforcement and the capacity building needs of enforcement officers
- Raise awareness across the regulated community.

Benefits to Participating Countries

- Improved coordination between enforcement authorities at ports (domestic and international).
- Strengthened capacity for prevention and detection of illegal movements of waste.
- An improved understanding by each country of what is working well in practice, as well as potential gaps in legal and institutional frameworks, physical resources, and skill sets.
- The opportunity to create an atmosphere of deterrence by publicizing the inspection month following the event.

National Checklist

- Appoint a primary point of contact who will be charged with communicating with the INECE Secretariat.
- Log onto Basecamp and become familiar with the resources.
- Convene a meeting in advance of the project to bring together relevant authorities to:
 - Review the Inspection Month Operational Guidance.
 - Review the reporting forms.
 - Identify targeted waste streams.
 - Agree on procedures for implementing the Inspections Month domestically.
- Contact the INECE Secretariat with any questions or concerns.

Basic Methodology for the Inspections Project

- Countries may convene capacity building exercises prior to the Inspections Project.
- 2. Port officials will conduct inspections at their own seaports and will share results with INECE SESN using short forms.
- INECE SESN will provide detailed project methodology and guidance.
- INECE SESN will provide contacts lists, guidance on take-back procedures and other support during the project.

Selecting an Inspections Approach

Countries may select any combination of the following approaches to prioritize inspections:

- (1) Intelligence-led inspections.
- (2) At-random inspections based on national priorities.
- (3) Direct contact between participating ports (bilateral cooperation).

Using the INECE SESN Reporting Forms

- The Reporting Forms may not be used in any legal context.
- The Reporting Forms only will be used by the INECE SESN to target capacity building and design new information resources.
- Please only include legally permissible information on the forms. Do not share confidential business or enforcement information through the forms.
- Please do not share the forms with third parties such as the press or NGOs.
- Completed forms should be sent to <u>sesn@inece.org</u>.

How to Use the INECE Forms

When should I use the form?

The form should be completed after <u>each</u> inspection action at the seaport during the Inspection Month.

What is an Inspection Action?

An inspection action is an activity covering any number of "checks" of waste shipments during a certain time period (e.g., a half day or whole day).

To whom and when should I submit the form?

The SESN National Coordinator should complete the form and submit it digitally to <u>sesn@inece.org</u> at the end of each inspection action period.

Concluding Remarks

- If you have questions about inspection approaches, notification protocol, the reporting forms, or any other topics:
 - Email the INECE SESN at sesn@inece.org.
- Use the Network!
 - Contact information for all participating country focal points will be provided for informal coordination purposes.
- In case of an illegal import of (hazardous) waste, contact the competent authority of the country of dispatch.

SESN Contact Information

- Bob Heiss, U.S. EPA, SESN Advisory Committee Co-chair, heiss.robert@epa.gov
- Henk Ruessink, Netherlands VROM, SESN Advisory Committee Co-chair, <u>Henk.Ruessink@minvrom.nl</u>
- Dinah Brandful, Ghana Customs, Excise, and Preventive Service, SESN Advisory Committee Co-chair, dbrandful@yahoo.com
- Danielle Grabiel, Project Manager, <u>sesn@inece.org</u>
- Online: http://inece.org/seaport/ (public site)
- Online: http://inecesecretariat.basecamphq.com (closed site for participants)