

# Water Environment Management in Japan

August 2012 WEPA Dialogue in Sri Lanka

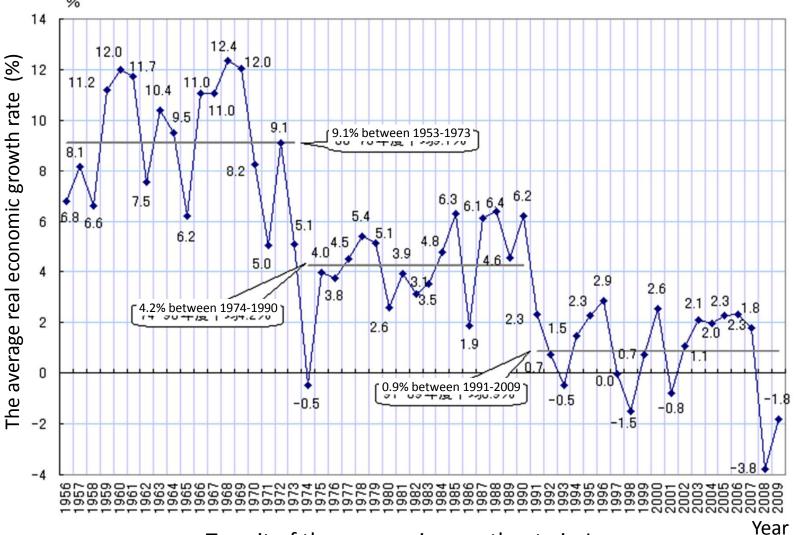
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# Japanese rapid economic growth

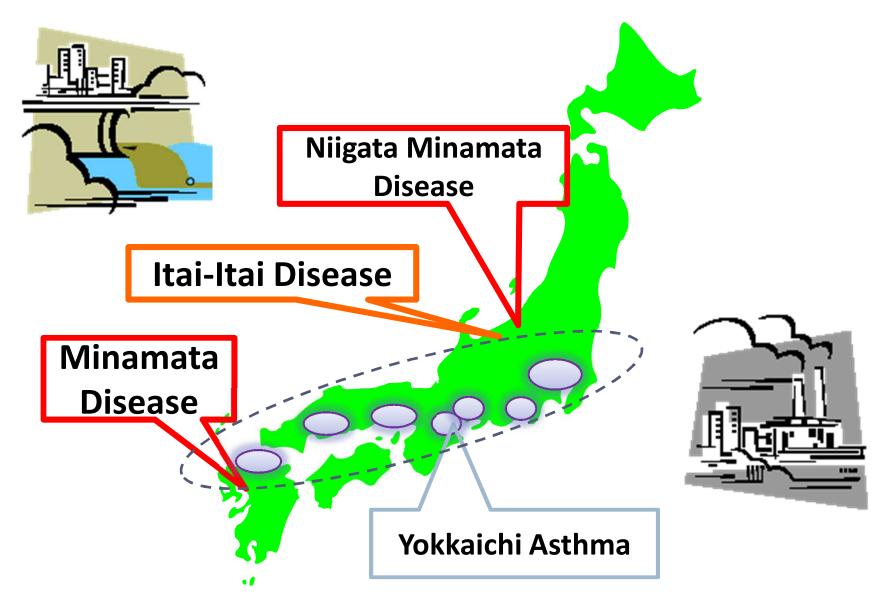


• The average real economic growth rate marked 9.1% through 1950's, 60's and early 70's in Japan



# **Four Major Pollution Issues**





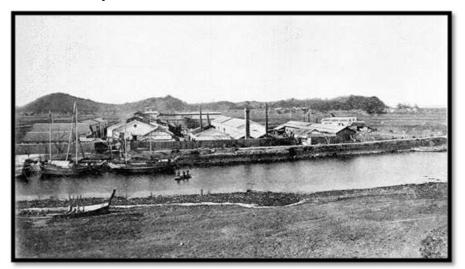
# Serious Damage by toxic substance



## Minamata Disease

- Found in Minamata city, Kumamoto in 1956
- Causality:
   "Methyl Mercury" contained in effluent from chemical factories
- Main symptoms:
   Paresthesia of limbs, ataxio, narrowed visual field, auditory disorder, disorder of equilibrium, language disorder
- Victims certified in law: about 3,000 person
- Estimated Damege

   (Health, Fishery etc)
   \$4,510 million (estimated)
- Same damage founded in Niigata



# Serious Damage by toxic substance



# • Itai-Itai Disease

- Found in Jintsugawa river basin in Toyama Prefecture in 1955
- Causality:
   "Cadmium" contained in untreated
   effluent from Mines
- Main symptoms:
   Kidney damages and softening of bone caused
   by consumption of food contaminated by Cadmium
- Victims certified in law: about 200 person
- Estimated Damage

   (Health, Agriculture etc)
   : \$ 603 million (estimated)



Source: Yomiuri Newspaper

# Deterioration of water in public water body





Sumida river in early 70's (Tokyo)



Dokai bay in '60s (Kitakyushu city)



Tama River in '70's (Tokyo)

## **Enactment of Water Pollution Control Law**



# Basic law for environmental pollution control (1967)

**Replaced by the basic environment law in 1993** 

- Establishment of Environmental Quality Standard (EQS)
  - EQS for the protection of human health (Health Item)
  - EQS for the conservation of the living environment (Living Environment Item)

# **Water Pollution Control Law (1970)**

- Overcoming "Follow-up" approach
  - From designation of regulation area to national uniform regulation
  - Unified national effluent standards + more at local level, if needed
- Tightening of regulations for compliance
  - Direct penalty for non-compliance of effluent standards
- Unification of law system in principle
  - Unification of effluent standards for all business (with some exceptions)

# Water Environment Quality Standards (EQS)



## **Water Pollution**

## **Toxic substance**

Mercury, Arsenic, Chlorinated organic compound, etc

## **Organic Pollution etc**

Dirtiness and muddiness of water BOD/COD, DO, SS etc

## **Nutrient salts**

Causality of eutrophication Nitrogen, Phosphorus

Effect on people

(Drinking/seafood intake)

Effect on aquatic life

# Water Environment Quality Standards

## Health Item

- Nationally uniform
- •27 substances designated
- Monitored substances
   (No standards for them, but needed to collect scientific data)

# Living Environment Item

- Designed to conserve the properties as well as the fauna and flora closely related to the living of people
- Set targets by categorizing into classes in accordance with water bodies

# How the Water Pollution Control Law Works the Environment



Si	Pre-regulation	Report installation or Change of specified facility  Order to Change Plans	
o factories ilities	Regular Regulation	Measure and log pollution status of effluent  Order remedy	
( )		On-site inspections & Reports collected  Order suspension	
ation cial fa		Effluent regulations Penalty	
ide regulations o fact commercial facilities		Prohibition of water containing substances classified as toxins infiltrating into groundwater  Order to take measures related to purification	
Nationwide regulations or commercial fac		Water Pollution due to abnormal water shortage, etc  Order to take emergency measures	
		Emergency measures & report of accidents  Order to take emergency measures	
Water Quality Monitoring			
Domestic Water Control		Designation of important areas by prefectural government  Establishment of plan for promotion of implementation of domestic wastewater measures by municipalities	
	pollutant load contro dosed coastal seas	The government's "Fundamental Policy Establishment of "Plan for Reduction of Total Pollution Load" by prefectural governments and regulations	



# WATER QUALITY MONITORING

# **Water Quality Monitoring**



## Purpose

• Getting a full understanding of the status of water pollution in public waters and underground water, and implementing control measures for the prevention of water pollution in appropriate ways.

## **Monitoring System**

## **Continuous Monitoring of Water Quality (Prefectures, etc.)**

- Monitoring the pollution of water in the environment plays a very important role in getting the basic data for the planning of water environment administration.
- It should be carried out throughout the country uniformly and with accuracy. The national government is required to implement this task with responsibility.
- However, the continuous monitoring of water quality is delegated to prefectural governors, as it is appropriate to conduct it based on the understanding of the local conditions and with mobility.
- It is conducted on the basis of the uniform idea shown by the nation

## **Monitoring of Effluent**

(to be Implemented by Specified Establishments on their own)

# **Monitoring System**



Public waters (river, lake, sea) about 9,000 spots throughout the country (environmental standards points, etc.) and the water quality in ground water is monitored.

- Understanding of the water quality characteristics of water area
- Understanding of long-term changes & water quality trends
- Early detection of water pollution

- Achievement & maintenance of environmental standard for water quality
- Implementation of environmental protection measures
- Response to water pollution incidents

# Government ordinance city

(Water quality measurement in the government ordinance city)

- Water quality measurement Adjustment
- Results of water quality measurements

#### Prefecture

(Water quality measurement of river, lake, sea and underground water)

#### Formulation of water quality measurement plan

Formulated in order to coordinate with the Ministry of Land, Infrastructure, Transport and Tourism and government ordinance city and to effectively conduct continuous monitoring of water quality.

## Water quality measurement

- Health items (cadmium, all cyanogen, etc.)
- Living environment items (BOD, COD, all zinc, etc.)

#### Water Sampling

#### Analysis



#### Summarizing the results of water quality measurement

- Response to a water pollution incident
- Response to the excess of environmental quality standards or the water areas that fails to achieve environmental quality standards

#### Direction, notice, technical advice required for the continuous monitoring of water quality

## Ministry of the Environment

- Decision of Environmental Conservation Measure
- Formulation of a Basic Environment Plan
- Environmental Quality Standards, effluent control
- Analytical method, research method
- Transaction standards for continuous monitoring, etc.
- Response to water pollution incident

Collection & analysis of water quality data of the country and database creation

Reporting the

#### Ministry of Land, Infrastructure Transport and Tourism

(Water quality measurement of the main parts of first-grade rivers)

- Consultation
- Water quality measurement
   Possilts of water quality
  - Results of water quality measurements

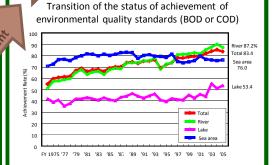
#### Information disclosure

◆ White paper ◆ Websites ◆ Results of water quality measurement

Water environmental synthesis information site http://www.env.go.jp/water/mizu.site/index.html



Official announcement



Number of measuring points (FY2005)

Health items: 5,600
Living environment items: 8,545

DXNs water quality: 1,912
Sediment: 1,623

# [Reference] Examples of Officially Disclosed Data





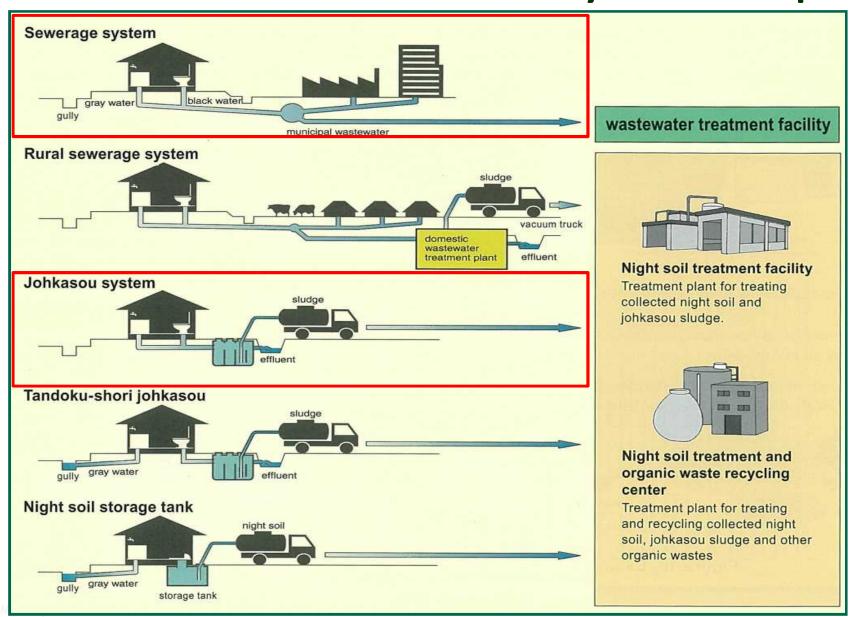


# DOMESTIC WASTEWATER CONTROL

# **Night Soil Treatment and**



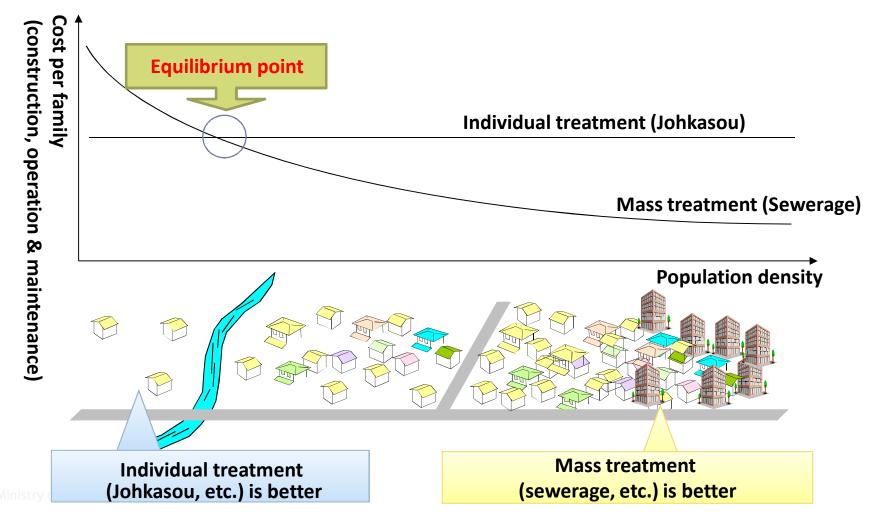
# **Domestic Wastewater Treatment Systems in Japan**



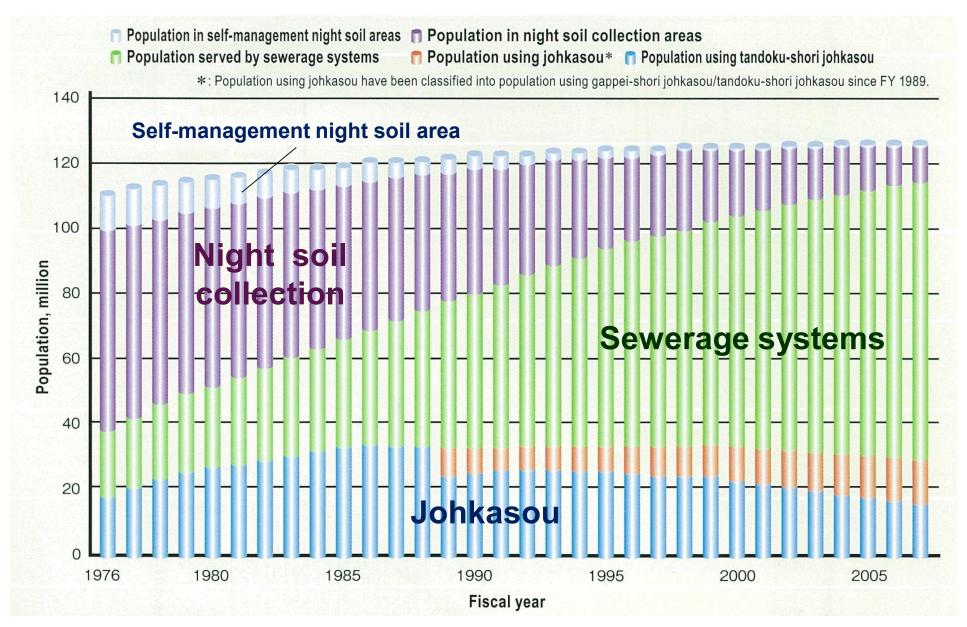
## **Plans of Prefectural Governments**



 For efficient construction of wastewater treatment facilities in each region, a construction plan for wastewater treatment facilities has been formulated based on comparison of economic efficiency, etc., considering the characteristics of each wastewater treatment facility.



# Population Trends for domestic wastewater treatment Vironment





# MEASURES FOR CLOSED WATER AREAS

## Measures for Environmental Conservation for Closed Water Areas Measures



## **Total Pollutant Load Control System**

## Objective:

To reduce the total amount of the pollution load that flows into sea areas in order to improve the water quality of closed sea areas

(Tokyo Bay, Ise Bay & Seto Inland Sea) for a set period (5 years)

Object sea areas: Tokyo Bay, Ise Bay & Seto Inland Sea

Object item: COD (1st -), nitrogen, phosphorus (5th

The 6th Total Pollutant Load Control (with Y2011 as the target year) has been completed, and the 7th Total Pollutant Load Control is currently under consideration.

## Basic Policy for Total Load Reduction

The Minister of the Environment determines the five year reduction goal for each target area



#### Plan for Total Load Reduction

Prefectural governor formulates the plan for the target amount of reduction according to source categories and for measures for reduction, etc., and acquires the agreement of the Minister of the Environment

#### Measurement and Control of the Pollutant Load by the Standards for the Total Load Reduction

(Factories and Establishments with 50m3/day or more)

Responsibility to measure & record the pollutant load, order to improve measures against the possibility of exceeding the pollutant load

#### Guidance, Advice & Recommendation for the Reduction of the Pollutant Load

(Small-scale establishments, livestock raising, aqua-farming, agriculture, ordinary households, etc.)

Implementation of Projects such as Construction & Upgrading of Sewerage, Septic Tanks, Etc.

## Measures for Environmental Conservation for Lakes the Environment



### System of the Law concerning Special Measures for the Conservation of Lake Water Quality

This system takes special measures for designated lakes in addition to the regulation by the Water Pollution Control Law

Basic Policy for the Conservation of Lake Water Quality by Cabinet Decision (Covering Lakes in General)

The Cabinet decides designated lakes at the request of the prefectural governor

(10 lakes such as the Lake Biwa and Kasumigaura have been designated as designated lakes)



"Plan for the Conservation of Lake Water Quality" for each Lake

Prefecture formulates, but the agreement of the Minister of the Environment is required through the Conference on Environmental Pollution Control.

#### **Pollutant Load Control**

Controlling the daily load in addition to the concentration control based on the Water Pollution Control Law

#### **Implementation of Projects**

Construction of sewerage & septic tanks, dredging, etc.

#### **Designation of Lakeside Protection Areas**

Protection of lakeside plants with purification function (System to notify action in lakeside area)

(When still needed) Total Load Control

Structural & Usage Control for Small-Scale Livestock Raising and Aqua-Farming within the Lake

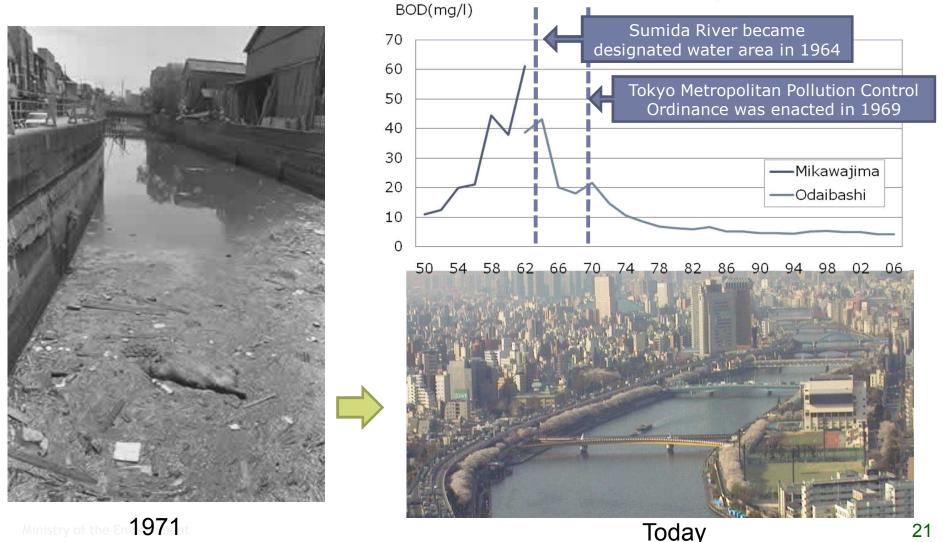
**Designation of the Area for Effluent Measures** 

Implementation of measures for plane sources

Guidance, advice & recommendation to persons of facilities that are not control objects

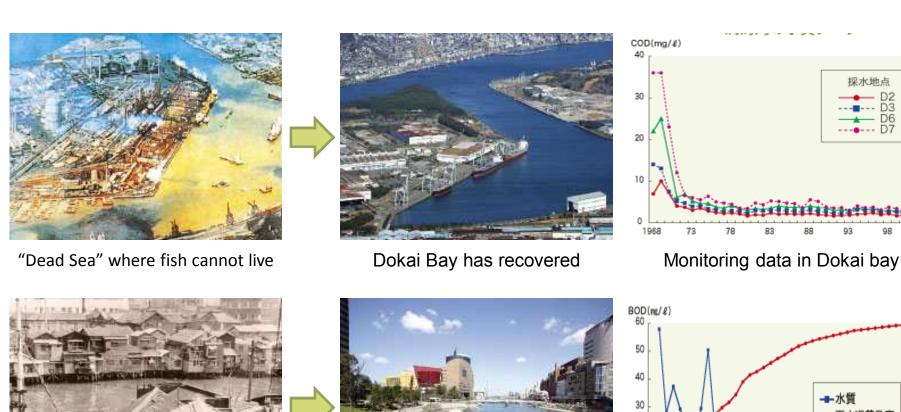
## Water Quality Improvement in Sumida River, Tokyothe Environment

Sumida river has relived as Tokyo's representative landscape by effluent regulations, sewerage construction, dredging of contaminated sediment, and diversion of water for purification



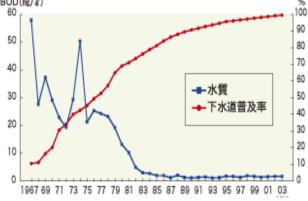
# Water Quality Improvement in Dokai Bay, Kitakyushu Ministry of 🔷

• A miracle city recovering from the "Dead Sea"



Illegal construction along a river

A river as a symbol of the city with water-attracting space



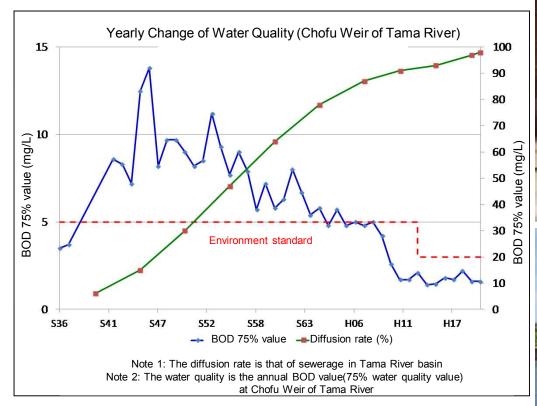
Water quality in Murasaki River and Sewerage coverage ratio

Source: Web site of Kitakyushu city 22

## Water Quality Improvement in Tama River, Tokyo



 Water quality in Tama river has been improved by the progress of sewage construction, resulting in creation of good water environment





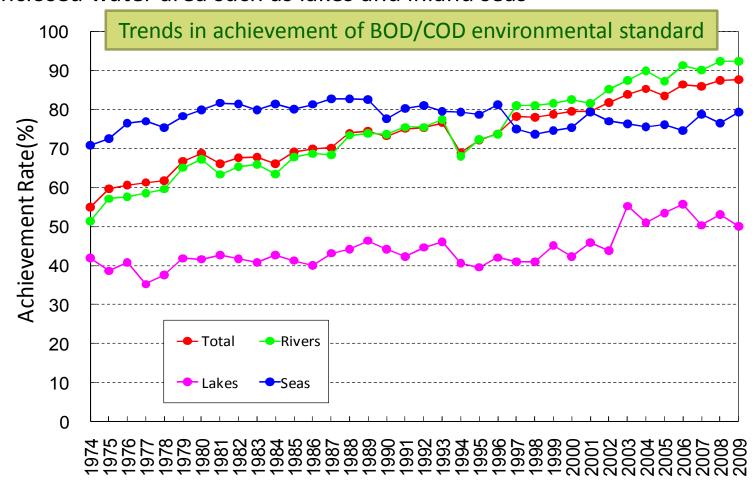
# State of Achievement of Environmental Standard -

## Health Items:

Achieved Environmental standard almost over the country

## • Living Environment Items:

Improvement tendency as a whole, but still low achievement rate in enclosed water area such as lakes and inland seas



# **Economic loss without Consideration of the Environment**

Case of pollution	Economic loss (\$/year)	Expenditure for pollution control (\$/year)
Minamata Disease	150 million	1.2 million
Itai-Itai Disease	30 million	7.1 million
Yokkaichi Asthma	15.5 million without any countermeasures taken 250 million	175 million

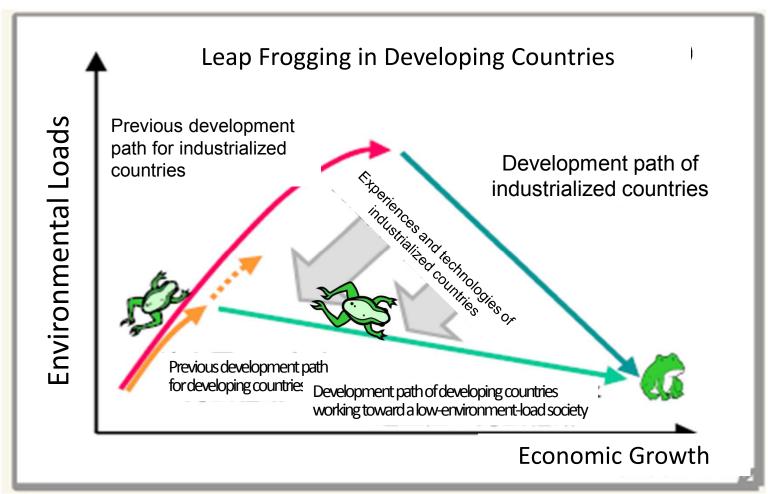
<sup>\*</sup>The above values are 1989 price of equalized values of economic loss and actual pollution control expenditure with assumption that maturity period is 15 to 30 years.

Source: Japan's experience

## Toward "Green Growth"



- Low Carbon & Sound Material-cycle Model for Asia
- Develop economically while living in harmony with the environment to build a sustainable society







Thank you for your attention