Historical Development of a Local Government's Environmental Policy and Initiatives towards a Recycling-oriented Society

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### **A Profile of Kanagawa Prefecture**

Area 2,415.47km<sup>2</sup>
※ 0.64% of the nation's landmass
43<sup>rd</sup> largest, or 5<sup>th</sup> smallest, of all the prefectures

Population 8,641,565 Number of households 3,498,796 (as of April 1, 2003)

The prefecture's nominal gross product ¥30.5772 trillion (fiscal year 2000) ※ 6% of Japan's ¥513.61 trillion GNP of the same year





Minato Mirai Area, Yokohama



### Lake Ashino-ko and Mt.Fuji



### Enoshima



### Great Buddha in Hase, Kamakura





# Kanagawa: Development and Environmental Problems

At the end of 19th century

Major mining pollution problems occurred (Ashio Copper Mine Pollution Case, etc.)

By the middle of the 1950s Japan's industrial production had recovered to pre-World War II levels Air, water and noise pollution problems emerged

By the middle of the 1960s

Japan was confronted by serious damage from industrial pollution around the nation ("Minamata Disease", "Itai Itai Disease", "Yokkaichi asthma"etc.)

### **Transition of Antipollution Measures**

In 1958 "The Water Quality Conservation Law" and the "Factory Effluent Control Law" were enacted ⇒Proved to be ineffective

<Local Governments > Enhanced Pollution control by issuing guidelines and providing administrative guidance

> The provisions of such laws are enforced under stricter interpretations by "topping-up" or "stretching" the rules

In 1970 "Pollution Diet" (14 new or revised laws relating to pollution were established)

<Local level> Added momentum to the initiatives

<Corporate sector> Development of antipollution technology Investment in pollution prevention

In 1976 "The nation had adequately accomplished its goals for the time being." (The OECD's 1976 review of Japan's efforts for environmental policies )

# From "Pollution" to "Environmental Issues" and "Global Environmental Problems"

- From "Industrial Pollution" to "Urban Problems"
  - Intensified urbanization brought traffic pollution and waste problems
- From the end of the 1980s
  - Environmental issues related to the 20<sup>th</sup> century pattern of economic development emerged

"Global Environmental Problems" "Waste Disposal"

# System of Law for Establishing the Recycling-based Society



# Kanagawa Prefecture's Environmental Policies

The 1st Stage (1951~) "Measures for Industrial Pollution"

The 2nd State (1971~) "From Pollution Prevention to Environmental Protection" Comprehensive Environmental Administration

The 3rd Stage (1992~) "Measures for Newly Emerged Environmental Issues"

# The 1<sup>st</sup> Stage "Measures for Industrial Pollution"

Extensive measures were undertaken to prevent damage to community health and degradation of the local environment

- •Severe damage in Public health and water quality in the rivers and the sea along the Keihin Coastal Zone (Yokohama, Kawasaki)
- •Ogishima Pollution Prevention Agreement a comprehensive agreement on industrial development by the local governments and corporate sector

#### In 1951 "Kanagawa Prefecture Enterprise Pollution Control Ordinance"

Japan's first local ordinance to contain provisions for ensuring harmony between industrial development and the well-being of residents
Handled more than 1,600 disputes concerning industrial pollution by 1963

In 1964 Kanagawa Prefecture Industrial Pollution Control OrdinanceIn 1971 Kanagawa Prefecture Environmental Pollution Countermeasures Ordinance

# The 2nd Stage

"From Pollution Prevention to Environmental Protection"

- Comprehensive Environmental Administration

Measures were taken to cope with drastic loss of nature by unbridled development

- Implementation of environmental policies focusing on conservation and restoration of the natural environment
- 1971 Basic Ordinance for Securing a Good Environment
- 1972 Nature Conservation Ordinance
- 1980 Kanagawa Prefecture Ordinance on Environmental Impact Assessment
  ※ forecast and assess the impact of a plan greater than a certain scale
- 1983 Kanagawa Environment Plan

# The 3rd Stage "Measures for Newly Emerged Environmental Issues" In 1993 Adopted "Agenda 21 Kanagawa"

\* "Kanagawa Global Environment Conservation Promotion Forum" was formed by municipalities, corporate organizations and citizens' groups to contribute to the implementation of the Agenda

### In 1996 Adopted "Kanagawa Prefecture Basic Environment Ordinance"

Reviewed our existing policy framework on the formulation of the local Agenda

#### The ordinance sets out:

- comprehensive approaches to implementing policies and projects from the planning stage
- promoting self-regulated environmental management in business and prefectural government
- ·independent local government programs for international cooperation

# Kanagawa Prefecture's Initiatives towards a Recycling-based Society

The total volume of waste disposal in 1998

General Waste: 3.74 million tons (22% more than in 1987) Industrial waste: 18.45 million tons (20% less than in 1987) Total: 22.19 million tons (15% less than in 1987)

Recycling Ratio: around 30%

•Ratio of waste reduction through intermediate processing: 55% (10 % points higher than the national average )

• Volume of final disposal: 2.78 million tons

•Ratio of final disposal to total waste volume: 13% (15% less than the national average )

Final disposal procession
 1.19 million tons within the prefecture, 0.44 million tons outside the prefecture, discharge 1.15 million tons into the sea

# Kanagawa Prefecture Waste Processing Plan (Formulated in March 2002)

Fundamental Goal: Achieve 100% local processing of waste

Basic policies - "3Rs"

Reduce, Re-use, Recycle

# **Reducing the Generation of Wastes**

### General Waste

- Establish systems that encourage effective use of resources (the use of resource-saving, long-life products and the re-use of goods)
- Preventing disposable materials from going into households (discourage excessive wrapping and packaging)
- Composting of raw garbage
- •Separate collection of reusable and recyclable goods

### Industrial Waste

- •Encourage and strengthen self-management of waste
- •Extend the life of public/semi-public buildings by improving their durability
- Promote efforts to obtain ISO14001 accreditation
- •Introduce economic incentives (Deposit systems, etc.)

# **Facilitating Recycling Activities**

Encouraging the Recycling of General Waste

- Promoting recyclable waste collection as a business for independent operators
- Community-based initiatives carried out in collaboration with municipal governments

### Industrial Waste

- Recycling construction materials
- Reusing construction and manufacturing-related sludge
- Reusing dehydrated waterworks sludge as ingredients in making cement
- Reusing incinerated sewage sludge as ingredients in making cement

### Fostering the Recycling of Resources

Facilitate Systems for Recycling Wastes

- Systems to recycle or reuse wastes disposed from one business by other businesses across the entire prefecture
- Promote the Green-Purchase Initiatives

### Research and Development Efforts for Recycling

- Promoting environment-related R&D efforts as collaborative undertakings between the government, academic and private sectors seeking ways to recycle categories of wastes for which recycling methods are not yet available
- technology to re-use plastic waste as a high-efficiency petrochemical raw material
- Research and development for recycling wooden products



### Making Forests for Water Resources of Kanagawa

### International Environmental Cooperation in Kanagawa ~Promoting International Environmental Cooperation at the Regional level~

April, 2002 "International Environmental Symposium for Asian Local Governments" was held

- 14 local government representatives from 10 Asian nations and 4 NPO representatives participated
- "Kanagawa Declaration for Sustainable Development in Asian Local Governments" was adopted

August, 2002 "Kanagawa Declaration" was registered at the Johannesburg Summit as a Type 2 Document
Participated in the Johannesburg Summit (WSSD)
Called attention to the "Kanagawa Declaration"



Training Seminar for Officials from Kyonggi Province, S. Korea



Training Seminar for Officials from Kyonggi Province, S. Korea



International Environmental Cooperation (Study Seminars for Environmental Conservation in Thailand )



International Environmental Cooperation (Study Seminars for Environmental Conservation in Vietnam)

# Thank you for your kind attention.